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Staffordshire and Stoke-on-Trent Mental Health Crisis Care Concordat Action Plan Update October 2015

#### Introduction

This is a joint action plan across Stoke-on-Trent and Staffordshire.

North Staffordshire and Stoke-on-Trent CCGs work under a collaborative arrangement; South East Staffordshire and Seisdon CCG is the collaborative lead for mental health in the South of the County.

The Health and Wellbeing Boards in Staffordshire and Stoke-on-Trent have signed up to a single Mental Health Strategy; the Crisis Care Concordat is embedded within that strategic plan and within local governance structures.

This document builds on the progress made across the economy partnerships to improve the outcomes for people experiencing a mental health crisis and builds on the significant work that has already taken place between partners in 14 / 15 and 15/16 which includes:-

- · Police Custody Liaison and Diversion in place in the North and Stoke-on-Trent,
- Community Triage across Staffordshire and Stoke on Trent (reduction in 136 arrests from 168 in 2012 to only 26 so far this year)
- Single points of contact for professionals and service users
- Enhanced crisis response in the South

Structures are being reviewed to strengthen the governance arrangements building on the partnership work already in place where CCGs have worked closely with the LAs, Mental health providers, the Police and OPCC to understand the use of police cells for people detained under Section 136.

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		1. Governan	се		
No	Objective	Action	Led By	Outcomes	Timescale
1.1	The Concordat is an integral aspect of the Staffordshire and Stoke-on-Trent Mental Health and Wellbeing Strategy and will be part of the overall implementation plan.	Produce Detailed Strategy Implementation plan	Strategy and Concordat Lead: Staffordshire H&WB Board Stoke-on-Trent H&WB Board	<ul> <li>Mental health is embedded in everyone's agenda</li> <li>Mental health is everybody's business</li> </ul>	COMPLETE
1.2	Develop and agree governance arrangements for ensuring delivery, monitoring, review and updating of the action plan building on existing arrangements for partnership working.	<ul> <li>Clear terms of reference for North Staffs and Stoke on Trent Mental Health Crisis Care Network (MHCCN)</li> <li>Clear terms of reference for South Staffordshire Commissioning Board and Joint Implementation Group (SSJIG)</li> <li>Organisations to implement operational plans to deliver Concordat Outcomes</li> <li>Clear communications plan to be developed</li> </ul>	CCG Accountable Officers – Mental Health Mental Health Leads – all Partners	<ul> <li>Clear governance structure with progress monitored and collated by MHCCN / SSJIG</li> <li>6 monthly update report to relevant Health and Wellbeing Boards</li> <li>All partners will be aware of crisis concordat actions and progress</li> </ul>	COMPLETE
1.2a	Governance arrangements to be revisited in line with SRG footprints.	Develop a single Strategic Board across the economy	Mental Health Strategic Lead	<ul> <li>Clear governance structure with a single board accountability</li> </ul>	January 2016
1.3	To demonstrate delivery against Concordat Outcomes	<ul> <li>Building on current shared data - draw together key performance data / activity, existing KPIs, standards and targets, across contracted services and organisations into a single report to MHCCN and SSMB to inform:-</li> <li>Overall performance against concordat</li> <li>Identify any gaps</li> <li>Inform development of future performance indicators</li> </ul>	Police, CCGs / CSU, LA contract leads, WMAS	Clear outcomes framework to demonstrate performance against outcomes.	December 2015

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	2. Commissioning to allow earlier intervention and responsive crisis services				
No	Objective	Action	Led By	Outcomes	Timescale
2.1	A coordinated response from all services for people of all ages who find themselves in crisis 24 hours a day	Map all relevant agencies and audit how they work together to respond to/ prevent crisis and ensure collaborative working.	MHCCN SSJIG	<ul> <li>Clear pathway detailing all stakeholders available to all referrers, users, carers and the public</li> </ul>	1.09.15 – Partially complete. Pathway event
	Establish a baseline position across the City and County. Clarify CAMHS crisis pathway in line	<ul><li>Work to include:-</li><li>Definitions of levels of urgency of response</li></ul>	MHCCN SSJIG	<ul> <li>Public.</li> <li>Recommendations for future commissioning made.</li> </ul>	held in South Staffs September 2015. Outcomes from
	with work on adult pathways to ensure consistent approach and appropriate/effective transition pathways.	<ul> <li>Detailed information on capacity and demand (data by CCG populations)</li> <li>Map all crisis facilities available</li> <li>Gaps in service identified</li> </ul>	Commissioners Clinical Leads	<ul> <li>Early feedback from user involvement to be included.</li> </ul>	this event are to be embedded across the North Staffs pathway.
		<ul> <li>All stakeholders, to include:</li> <li>Mental Health</li> <li>Primary Care</li> <li>Substance Misuse</li> <li>Police</li> </ul>	Mental Health / Substance Misuse leads		
		<ul> <li>Emergency Departments</li> <li>Ambulance Service</li> <li>3<sup>rd</sup> Sector providers</li> <li>Local Authorities</li> </ul>			
2.2	Contract for Parity of Esteem:	Make clear links, across contracts for all services, with the Concordat Outcomes including CQUIN, Service Development Improvement Plans, Performance and Quality	CCGs (CSU) and Local Authority Commissioners	Embed the principles of the Concordat and Parity of Esteem across services	31.03.2015- Ongoing. Embedded into
		Plan to support invest to save to be submitted 9 <sup>th</sup> November and Commissioning intentions translated into contract actions for 2016/17	CCGs and Acute partners / Contract Support		the commissioning intentions for 2015/16 and local business plans.

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No	Objective	Action	Led By	Outcomes	Timescale
	Mental Health Improvement in the wider population	Work with health improvement / public mental health to support preventative work in the wider population	Public Health Teams / MHCCN SSJIG	Mental Health improvement plans support preventative approach	Ongoing. Embedded through the local Mental health implementation delivery plan.
2.3	Services are accessible to all parts of the community	<ul> <li>Revisit Equality Impact Assessments across all services</li> <li>Review and update local JSNAs</li> <li>Police to take responsibility for sharing awareness of vulnerable communities and processes in place</li> <li>Review access to services from rural communities</li> </ul>	Equality Leads Public Health leads Police CSU	Services will be responsive to 'seldom heard' groups and vulnerable communities	31.03.2016
		Improving mental health cri	sis services	•	•
No	Objective	Action	Led By	Outcomes	Timescale
2.4	Based on current baseline position set out clear crisis pathway(s) and access to services across the whole system	Share crisis pathway with all front line professionals and service users Develop training and awareness programme to all front line staff	MHCCM SSJIG	<ul> <li>Improved access to appropriate and timely response</li> <li>Improved outcomes for people in mental health crisis</li> </ul>	31.10.2015 From April 2015 Mental Health access team providing 24/7 service. Training has been identified as a priority and a small task and finish group to be established.

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No	Objective	Action	Led By	Outcomes	Timescale
2.5	Alternative emergency provision for assessment and emergency intervention	Feasibility study to be undertaken to determine the potential for open access alternative provision for people in mental health crisis	SSSFT WMAS	<ul> <li>24hour direct access to support, assessment and short term intervention</li> <li>Improved access to specialist services</li> </ul>	31.08.16
2.6	24 hour access to community resource for support and low level interventions	Establish potential demand, capacity and service models for break/respite services away from home and for voluntary inpatient admission for crisis. Explore options for peer support-based hub model and provision of peer support in other settings.	MHCCN	<ul> <li>Alternative to admission / least restrictive option</li> <li>Recommendations to inform commissioning intentions</li> <li>Early feedback from user involvement</li> </ul>	31.03.16 Staffordshire has held consultation events on the launch of the Mental Health Strategy. Feedback from the events will inform the model required.
		Ensuring the right numbers of high qua	ality staff		
No	Objective	Action	Led By	Outcomes	Timescale
2.8	All staff will have the right skills to respond to mental health crisis accordingly	Map training needs within and across organisations and develop a clear Programme of training options to support people in emotional distress, with mental illness, Substance Misuse / Alcohol Awareness, Suicide Awareness and restraint techniques (Safe and Positive principles) Co-ordinate programme of shared training where appropriate for front line workers	All Organisations	Improved quality of response for people with mental health needs	01.09.2015 Ongoing. Task and Finish Group to be established with partner agencies. 31.03.16

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	Improved pa	artnership working in Staffordshire and S	Stoke-on-Trent Ic	ocality	
No	Objective	Action	Led By	Outcomes	Timescale
	Front line staff are able to share appropriate information to inform practice / response	Develop, agree and implement protocols for information sharing between all partner agencies working across crisis care	MHCCN SSJIG	<ul> <li>Improved response to people in crisis.</li> </ul>	31.03.16 Early development work going on across the local health economy
2.10	Cross organisation understanding of vulnerable and frequent users of crisis services	Develop operational arrangements between professionals and partner agencies that support joint working and identification of individuals know to services at all levels. We will commit ourselves to being able to	MHCCN SSJIG	<ul> <li>Clear protocols agreed for partners in respect of the management of frequent / high volume users</li> <li>Consistent response across organisations</li> </ul>	31.12.15 Ongoing
		provide simple and clear information to our local divisional and sub divisional leads that will identify the level of mental health and suicidal activity within a given area	BTP	<ul> <li>To support local health teams to understand and support those in crisis within their area where the rail infrastructure creates a risk.</li> </ul>	
		3. Access to support before crisis	point		
No.	Objective	Action	Led By	Outcomes	Timescale
		Improve access to support via prima	ry care		
3.1	Early screening for mental health problems in all health assessments	Map potential and options for extending low level interventions across care provision Develop case for change to inform commissioning intentions 2016/17	GP Clinical Leads	<ul> <li>Improved access to psychological therapies</li> </ul>	Ongoing. Educational training ongoing. Increased IAPT times. Links to physical health assessment.

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No. Objective Action Led Bv Outcomes Timescale 3.2 Improved awareness of support Clear communication and information to be NSUG • 31.03.2016 Knowledge of services available to Linked to services available made available to the public and professionals support patients before crisis point service user in a range of formats on how to access SSUN circulated widely. feedback services. expectations. Training to be developed for front line staff across agencies to support understanding of pathways Improve access to and experience of mental health services 3.3 MHCCN 31.08.15 Clear understanding of local Consultant/engage with service users and • Report on the perception of services expectations and experience of crisis carers to establish whether their perception of and how they work for users and care pathways are function as well as expected. To NSUG Ongoing. carers. include: • Identify any gaps in service that are • SSJIG See 3.4 feedback on telephone support available not meeting users and carers needs. 24/7٠ Identify examples of good practice. care plans agreed and implemented in event of crisis. Engage with range of BME community NSMHCCN 3.4 Targeted engagement with seldom Understanding of barriers to 31.10.15 representatives and seldom heard groups to heard groups NSUG entering service for all groups Ongoing. identify whether they are aware of pathways and Voices (BME/transient/seldom Consultation access points, establish how mental health heard/complex populations/LGBT). done in day services respond to their needs, and whether services in Knowledge of ways to improve • action is necessary to improve responsiveness Biddulph, Leek, access Identify whether there are issues for BME Newcastle. • Knowledge of areas of good communities and other seldom heard groups in 3 consultation practice. accessing MH services including crisis services events held in Numbers of users currently • and whether there is a cultural/historical/based Staffordshire. accessing the services and on poor experience. Identify actions to overcome Online forum in understanding if this is any barriers identified Carry out capacity and place and representative of the population. demand mapping for BME communities and Programme of other groups accessing service and compare with • Insight to see if services working targeted focus public health data on BME population. together. groups underway

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	4. Urgent and emergency access to crisis care					
No	Objective	Action	Led By	Outcomes	Timescale	
4.1	Ensure new arrangements for Access	Improve NHS emergency response to Project plan and milestones to be reported to	Combined Health	Timely and supportive response to	COMPLETE Mental Health	
	and AHT deliver crisis response and that sub-acute crises are responded to appropriately.	MHCCN	Care MH Trust	all patients accessing Access and AHT.	Access team is now operating a 24/7 service.	
4.2	Engage with partners to develop the strategic approach that will Improve the NHS emergency response to mental health crisis in line with the Actions set out in the Crisis Care Concordat.	<ul> <li>Review commissioning of RAID in UHNM to secure 24/7 response in ED.</li> <li>Review psychiatric liaison provision (Demand and Capacity) across acute providers, complete gap analysis and options for improved response</li> <li>Audit ED/acute care in relation to Concordat standards / Parity of Esteem and identify gaps and any actions required</li> <li>Develop strategic plan for psychiatric liaison provision</li> </ul>	Clinical Leads: ED/MH/CCG/ Clinical leads ED/MH/CCG/Sub Mis/CAMHS Lead Commissioners ED lead Commissioning lead	<ul> <li>Timely access to RAID / Psychiatric Liaison services for patients in ED.</li> <li>Ensure patients are directed to the most appropriate pathway to promote recovery.</li> <li>Improved access to specialist psychiatric support in ED Clear specification for liaison psychiatry in each acute Trust</li> <li>Compliance with Concordat standards within ED/acute care</li> </ul>	31.03.16 31.3.2016 09/11/2015 A&E task and finish group established with partner agencies – WMAS, Police	

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No.	Objective	Action	Led By	Outcomes	Timescale
4.3	Embed crisis care planning for those people known to services	Review all current care plans to ensure valid crisis/ relapse plan is in place, is available to all parties to the plan and can be shared electronically where appropriate. Plan should be agreed by both service users and carers and that all parties to crisis plans are aware of their and others roles and are able to respond if the plan is triggered.	Combined Health Care MH Trust SSSFT MH Trust	<ul> <li>Service users have up to date care plans in case of crisis and know what to do should a crisis occur.</li> <li>Evidence of plan discussed and agreed with service users and carers.</li> <li>Crisis plans available to front line professionals</li> </ul>	Task and Finish group to be established. Awaiting CQC report/recommen dations for CHC.
		Project to set out how crisis management plans can be developed for people not accessing secondary care services	VAST	Crisis planning extended to people supported through 3 <sup>rd</sup> sector providers	31.03.16
4.4	Ensure acute physical health needs are identified and responded to appropriately	Review protocols / arrangements for paramedic involvement in assessment to ensure speedier response and ensure individuals taken to most appropriate service		Integrated and standard response	Ongoing
	•	Social services' contribution to mental	health crisis serv	/ices	
No.	Objective	Action	Led By	Outcomes	Timescale
4.5	Improve AMHP response times	Review AMHP capacity and rota arrangements – especially where out of hours services (EDT/EDS) are responsible and to make arrangements to ensure response times can be met wherever possible and provision is sufficient to meet needs including out of hours. Develop definition of circumstances where 3 hour AMHP response time is appropriate, and agree priority and timescale for response for cases where this may exceed 3 hour standard	Social Care leads in County and City Councils	<ul> <li>Adequate cover provided by AMHP's 24/7.</li> <li>Agreed circumstances where 3 hour response is not appropriate promoting a shared understanding of response times across all stakeholders.</li> </ul>	31.03.16 Looking to increase capacity by having a joint Staffs/Stoke workforce.
		Map project to embed AMHP provision as an integral part of Crisis Resolution / Home treatment: Operational pilot to be agreed (South Staffs)	SSSFT	<ul> <li>Improve response times</li> <li>Embed MHA Assessments into CR/HT</li> <li>Improve outcomes for people in crisis</li> </ul>	

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5. Improved quality of response when people are detained under Section 135 and 136 of the Mental Health Act 1983 Objective Action Led By No. Outcomes Timescale COMPLETE Section 135, 136 Agreed protocols across all 5.1 Ensure compliance with the Ensure protocols are signed off and ٠ and Conveyance stakeholders. Ongoing. concordat reviewed. Forums • Continue monitoring of section 136 and The number of Accurate recording of use of section • discuss appropriateness. s136's are MHCCN 136. Develop and agree protocols for continuina to SSJIG Section 136 used appropriately • reduce CAMHS. Monitor policy implementation of revised **WMA** Implementation of revised WMAS ٠ S conveyancing policy conveyancing policy Review membership and circulation list Section 135, 136 of forums to ensure inclusion of all • Individual cases will be reviewed and Conveyance relevant parties: including Safeguarding, as an untoward incident where a Forums BTP, ED police cell is used as a PoS Monitor and Audit use of PoS and custody as PoS • No one with a mental illness should be detained in a police cell unless there are exceptional circumstances 5.2 Extend options for PoS provision Develop strategic plan for extending Place of **Clinical Leads** Improve response to people in crisis 31.03.16 ٠ Safety Options going forward to inform 16/17 CCG and PH appropriate to meet presenting need detained under Section 136 commissioning intentions to include:-Commissioners Awaiting • ED announcement from Goveremnt • CAMHS on monev People who are intoxicated allocation for Place of Safety. Sect. 135/136 groups to look at options

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	Improved information and advice available to enable better response to individuals				
No.	Objective	Action	Led By	Outcomes	Timescale
5.3	Enhance options to improve information available to improve the response to people in crisis	Continue to build on Single Phone Number to improve access to professional advice and support for police, ambulance and other professionals	MH Trusts (SSSFT: CHC)	<ul> <li>Improved response to people in crisis</li> </ul>	Ongoing
		Develop a support pathway for DOS / 111 provision to support Patients, carers, professionals	WMAS	<ul> <li>Reduce demand upon emergency services managing MHA Section orders</li> </ul>	
5.4	Enhancing Community Triage response across City and County	Continued working with CTT/Diversion and Liaison and police. Implement, monitor and evaluate pilot CT model in South Staffordshire Review protocol and/or arrangements for paramedic involvement in assessment with WMAS to ensure speedier response and that individual are taken to most appropriate service.	Community Triage Group reporting into the MHCCN WMAS	<ul> <li>Continue to build upon the relationships/ improvements made.</li> <li>Integrated and standard response to all calls across the West Midlands.</li> </ul>	Ongoing. Countywide group established to bok at trends, gaps and issues.
		Develop business case.			

## Crisis Care Concordat Mental Health

	Improved services for those with co-existing mental health and substance misuse issues				
No.	Objective	Action	Led By	Outcomes	Timescale
5.5	Committed to enhancing crisis / home treatment to drive a more integrated approach with Substance Misuse services (North Staffs/County and Stoke-on- Trent)	Monitor use of ED for cases where both mental health needs and intoxication and review protocol for managing these cases Ensure arrangements specified in Dual Diagnosis protocol (Stoke) or other protocols/processes elsewhere are functioning to ensure needs are being met and people are not excluded from support in order to prevent a crisis.	ED/Commissioner to audit and report to MHCCN commissioners/ providers/service users to audit and report to MHCCN	<ul> <li>Services provided to all service users regardless of presentation.</li> <li>Dual diagnosis protocol being utilised and complied with.</li> <li>Patient experience demonstrates that the protocol is effective and no- one had been excluded from services</li> </ul>	31.12.15 31.12.15
		Drugs and alcohol services to identify mental health lead/champion to ensure MH issues are addressed and to support joint working across agencies.	Commissioners to report back to NSMHCCN leads for service	<ul> <li>Joint working across the agencies with issues being addressed and resolved.</li> </ul>	COMPLETE
5.6	Committed to enhancing crisis / home treatment to drive a more integrated approach with Substance Misuse services (South Staffs / County response)	<ul> <li>Agree protocols between Mental Health and Substance Misuse</li> <li>A clear response in ED for people with complex needs</li> <li>Revised Mental Health Act Protocols for people who are intoxicated – specifically in respect of Place of Safety Provision</li> <li>Drive stronger links between community triage and Substance Misuse including joint training, advice and support networks / contacts</li> <li>Consider options for effective joint care co- ordination arrangements</li> <li>Develop clear and effective screening and referral protocols between mental health and substance misuse services</li> </ul>	PH Commissioner SSSFT Subs Misuse Providers	Improved crisis response for people with complex needs	

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		6. Quality of treatment and car	e when in crisis	3	
No.	Objective	Action	Led By	Outcomes	Timescale
		Service User Safety and Sa	afeguarding	-	
6.1	All partners will be aware of safeguarding protocols for high risk individuals	Review protocols for referral to MASH to reflect crisis Care Concordat principles and share with all partners.	Safeguarding leads	Improved outcomes for people in crisis	Ongoing
		Staff safety			<b>I</b>
6.1	North Staffordshire and Stoke-on- Trent: NHS Contract CQUIN for safety	Regular reports to CQRM and concerns followed up regarding staff safety. During 2015/16 a CQUIN for staff safety has been introduced to improve culture around safety.	MHCCN	Staff safety is improved amongst providers	On going 31.03.16
		7. Recovery and staying well/prev			
No.	Objective	Action	Led By	Outcomes	Timescale
		Joint planning for prevention of c	rises		
7.1	Crisis plans will be accessible to all front line professionals	Review technology / options for electronic access to crisis plans.	All	Improved response to people in crisis	31.03.16 Awaiting CQC report and recommendation.
7.2	Crisis plans are multiagency are aimed at effective prevention and	Ensure that all parties to crisis/relapse plans are identified, are aware of their role in responding to issues where crisis may be triggered and respond when required Ensure that policies reflect the need for crisis / relapse plans regardless of the point of discharge	MHCCN	Crises are prevented by earlier intervention from those best placed to respond	

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No.	Objective	Action	Led By	Outcomes	Timescale
7.3	Clear response to people with dual diagnoses	Ensure arrangements specified in Dual Diagnosis protocol (Stoke) or other protocols/ processes elsewhere are functioning to ensure needs are being met and people are not excluded from support to prevent crises.	Commissioners	<ul> <li>Dual diagnosis protocol being utilised and complied with</li> <li>Patient experience demonstrates that the protocol is effective and no- one had been excluded from</li> </ul>	31.12.15
		Develop a County wide strategy for Dual Diagnosis with clear crisis pathways	SSFT: Subs Mis providers	services.	Ongoing
7.4	Embed mental health / mental wellbeing response as part of management of frequent users of emergency services	Ensure robust links are maintained across the ED, RAID, Alcohol, drugs services, homeless service, police CTT and Section 136 services. WMAS to reduce the number of frequent attenders across the area.	Frequent Attenders Group reporting into MHCCN	• Ensure patients are accessing the appropriate services and receive the support they need in order to reduce call to the various agencies.	31.12.15
		Engage with Frequent Attenders coordinator to strengthen protocols for supporting frequent attenders	Commissioners		Ongoing

Appendices: Appendix 1. Staffordshire Police Operational delivery Plan

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Appendix 1.



### Mental Health Crisis Care Concordat Operational Action Plan Staffordshire Police

Mental Health Crisis Care Concordat Staffordshire Police Action Plan.

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This document should be read in conjunction with Annex 1 of the Mental Health Crisis Care Concordat – Improving outcomes for people experiencing mental health crisis (DH 2014)

The MH Crisis Care Concordat comprises of four separate categories:

- A Access to support before crisis.
- B Urgent and emergency access to crisis care.
- C Quality of treatment and care when in crisis.
- D Recovery and staying well / preventing future crises.

The numbers in the first column relate to which section the action applies to within the national action plan.

## Crisis Care Concordat Mental Health

Action/Issue	What
Joint multi-agency understanding of the local population's health and wellbeing needs and a shared strategy for meeting them.	Pan Staffordshire and Stoke on Trent Health and Wellbeing boards exist. Shared strategy exists.
Effective pathways to deal with mental health crises that recognize all access points and suggest appropriate responses and likely levels of activity	Pathways exist pan Staffordshire
Effective care pathways from police custody suites and courts to make sure individuals with co-existing mental health and drug and alcohol issues can effectively access appropriate substance misuse services	Liaison and Diversion in North of the County Young Peoples Liaison and Diversion across whole County Mental Health and substance misuse screening which is tailored around the individual is undertaken as part of the general health assessment in custody Our healthcare providers in custody (Primecare) also have a Care Coordination Centre.
Sufficient resources are available within the crisis care pathway to ensure patients safety, enable service user and patient choice and to make sure individuals can be treated as close to home wherever possible	Based on our continued demand around individuals in the community anecdotally we would have to say there are insufficient resources
Resources in place to respond to transient populations – eg. Homeless people and people who come to notice on the rail transport network	Police take up this response and struggle with onward referral, some resource is available but not widely known.
Arrangements address needs of children and young people with mental health conditions, such as self-harm, suicidality, disturbed behaviour, depression or acute psychoses	CAMHS available pan Staffordshire. MASH in place.

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Objective Action Led by Outcomes Police Officers/Police Staff will The development of a single point of Work with partners to ensure Staffordshire Police. access to a multi-disciplinary mental that details of single point of have access through SPA's to Health, Local Authority health team. These teams include staff access are available to expert advice and information from different professions, such as social **Police Officers and Police** sharing when dealing with workers and psychiatrists, and have been Staff throughout the Force. individuals who present with shown to simplify and improve access. mental ill health. This access point should be available to Monitor the use of such agencies across the statutory and access points by Police voluntary sectors. Officers. A joined-up response from services, for Partnership Hubs Staffordshire Police along Individuals of all ages will receive people of all ages who find themselves in with partner services a joined up response when crisis, with strong links between To confirm responsibility of presenting in crisis. agencies, for example social care teams mental health within MASH and substance misuse services. L & D for Adults provision within South Custody Sites **Pilot CPN within Contact** Services. Access to liaison and diversion services Staffordshire Liaison and Diversion will be Discussions to be had to for people with mental health problems identify opportunities for roll Police/Health/NHS England available within Custody settings that have been arrested for a criminal out to the South of the throughout the whole of the offence, and are in police custody or County. County. going through court proceedings. Objective Action Led by Outcomes Responses to people in crisis are Local Policing takes Staffordshire Police - Local To ensure people in crisis receive the most appropriate community based, closest to home, least responsibility for being Policing Teams restrictive option available, and should be aware of their Communities response to the needs they the most appropriate to the particular and the vulnerabilities within present. To be able to refer needs of the individual. people to local relevant services. using processes that are in

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	place to manage those with vulnerabilities.		
Objective	Action	Led by	Outcomes
Consult and engage with BME groups early on when commissioning services – this may include the voluntary agencies that represent and support service users from BME communities.	Governance Structures. EIA's completed. IAG Citizens Panel Keele University Research Proposal	Staffordshire Police - Justice Services	Services will be responsive to the needs of BME Communities. To look into 'seldom heard' groups to compare reasoning as to why some communities have no hesitation to make police the first point and why other communities do not.
Make sure staff are delivering person- centred care that takes cultural differences and needs into account.	Ensure Police Officers and Police Staff have access to the training required. Supervision/Reviews of cases.	Staffordshire Police Learning and Development Team.	Police Officers and Police Staff will deliver a person-centred service. Deliver Outstanding Service – Policing Plan To deliver healthcare within Custody that takes account of and is tailored to an individual and their needs.
Objective	Action	Led by	Outcomes
Children and young people with mental health problems, including children in care, care leavers, and those leaving custody in the youth justice system, should feel supported and protected at all times as they are especially vulnerable. In particular, this group should have access to mental health crisis care.	Confirm responsibilities of mental health within team and gateways	MASH	To ensure those most vulnerable feel supported and protected at all times.
The need for early intervention and clarity	Police Officers and Police	OPCC	Early Intervention will be pivotal

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about the role of parents in the young person's care plan is critical. Staff should be willing to take the views of parents into account, as well as those of other people who are close to the young person.	Staff will help to create and deliver an Early Intervention Strategy for Staffordshire Police. Voice of a child agenda being rolled out across Staffordshire		regarding decision making by Staffordshire Police.
The best interests of the child or young person should always be a significant consideration when services respond to their needs. Children and young people should be kept informed about their care and treatment, in the same ways that adults are.	Ensure that Officers/Staff receive Safeguarding Training and that through this they are notified of the Rights of the Child. Voice of a child agenda being rolled out across Staffordshire	Staffordshire Police	Officers/Staff will be aware of the Rights of a Child and implement when dealing with CYP's To ensure the best interest of child, young person and ensure the care is appropriate to their
Objective	Victims charter	Led by	needs and wishes.
Staff whose role requires increased mental health awareness should improve their response to people in mental health distress through training and clear line management advice and support.	New Recruit Training Targeted Training to specific units including Custody, Contact Services, MASH,CADRE, Frontline Response.	Learning & Development Unit	The will be clear training pathways for all staff with a focus on enhanced training/awareness for those within specialised and 'closer contact; roles.
	Training by Health service within Criminal Justice. Catalogue of Services – Agreement that such services will support Staffordshire Police in allowing Officers/ Staff to 'shadow' to gain an understanding of partners	Staffordshire Police - Justice Services	

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	roles and responsibilities. The Northern Mental Health team is to have input into our custody healthcare providers (Primecare) induction programme. Pilot for the College of	Staffordshire Police - Justice Services	To improve Primecare clinicians knowledge and awareness of mental health.
Because individuals experiencing a mental health crisis often present with co- existing drug and alcohol problems, it is important that all staff are sufficiently aware of local mental health and substance misuse services and know how to engage these services appropriately.	Policing new training programme. New Recruit Training Targeted Training to specific units including Custody, Contact Services, MASH, CADRE, Frontline Response.	Staffordshire Police - Learning & Development Unit	Staff will have awareness of support services and their pathways/referral routes.
	Training by Health service within Criminal Justice. Catalogue of Services – Agreement that such services will support Staffordshire Police in allowing Officers/ Staff to 'shadow' to gain an understanding of partners roles and responsibilities.	Staffordshire Police - Justice Services	To ensure that the healthcare assessment takes account of the general health of a detainee as well as screening for other issues such as mental health and substance misuse so that they can be referred to specialist services if appropriate.
	The process is still under review by police.	Staffordshire Police -	To improve processes in line with best practice and comply with guidance / legislation.

## Crisis Care Concordat Mental Health

		Justice Services	
Local shared training policies and approaches should describe and identify who needs to do what and how local systems fit together. Local agencies should all understand each other's roles in responding to mental health crises.	Lack of training policies to support these groups	Staffordshire Police - Learning & Development Unit	Shared training policies and increased understanding of roles and responsibilities.
Each statutory agency should review its training arrangements on a regional basis and agree priority areas for joint training modules between NHS, social care and criminal justice organisations. Although it is desirable that representatives of different agencies be trained together, it is not essential. It is more important that the training ensures that staff, from all agencies receive consistent messages about locally agreed roles and responsibilities.	New Recruit Training Targeted Training to specific units including Custody, Contact Services, CADRE, Frontline Response. Training by Health service within Criminal Justice. Catalogue of Services – Agreement that such services will support Staffordshire Police in allowing Officers/ Staff to 'shadow' to gain an understanding of partners roles and responsibilities.	Staffordshire Police - Learning & Development Unit Staffordshire Police - Justice Services	
Objective	Action	Led by	Outcomes
If people are already known to mental health services, their crisis plan and any advance statements should be available and followed where possible.	Police Officers and Police Staff to agree information sharing protocols. Access to information should be readily available to Officers in order to help	Staffordshire Police Police/Health	Police Officers and Police Staff will have access to information which will allow decision making and crisis plans will be followed.

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	decision making through Triage Teams, SPA's. Access to such plans through specialised units such as IOM Care plans to be made accessible and can be placed on Citizen Focus Toolkit, SPIN and tasking for Staff to view.	Staffordshire Police - Integrated Offender Management Staffordshire Police - Justice Services	
Objective	Action	Led by	Outcomes
Police officers should not have to consider using police custody as an alternative just because there is a lack of local mental health provision, or unavailability at certain times of the day or night. To support this aim, it is essential that NHS places of safety are available and equipped to meet the demand in their area. The signatories of the Concordat will work together to achieve a significant reduction in the inappropriate use of police custody suites as places of safety.	Address availability of beds Pan Staffordshire. Agreement needs to be in place between the three hospitals in order to utilise all available beds.	Staffordshire Police, Health, Commissioners	No individual will present at a Custody site unless under 'exceptional circumstances. Reduction in inappropriate use of Police Custody sites.
Police officers should undertake appropriate training, to enable them to recognise risk and vulnerability and identify the need for health care. This training will support the police to decide whether individuals should be detained under section 136, or whether they can be helped in some other way. Training should also cover the roles and	New Recruit Training Targeted Training to specific units including Custody, Contact Services, CADRE, Frontline Response. Training by Health service within Criminal Justice.	Staffordshire Police, Health, Voluntary Sector	Officers/Staff will be able to identify risk and vulnerabilities and will be able to make decisions based on this training in way of identifying the most appropriate pathway for the individual and the most relevant service.

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responsibilities of partner agencies.	Catalogue of Services – Agreement that services will support Staffordshire Police in allowing Officers/ Staff to 'shadow' to gain an understanding of partners roles responsibilities.		
Reducing the number of people in Custody under Section 136 and by setting an ambition for a fast-track process that either provides an assessment or arranges transfer to a health based place of safety for individuals whenever a police cell is used.	Implement Community Triage in the South of the County April 2015 for 12 months with a view to evaluation and continual funding. Officers still use 136 as a quick fix to detain a person, training needs to be carried out to reduce this further	Staffordshire Police, Health and Commissioners	Staffordshire will have a County wide Community Triage facility that will be adopted as 'business as usual'. Section 136 detentions will continue to reduce. Information sharing will continue to improve.
Commissioners and providers should make sure there is accurate and detailed data showing why and how often police cells are used as places of safety. Local partners should also review each individual case where a police cell has been used, to make sure the use was appropriate and to see whether there are lessons to be learned for the future.	Needs to be an agenda item on the Operational Section 136 Groups. Work has already been done to cleanse the data and re- engineer processes to obtain data that was not available. This has all been catalogued. Proposal for the future is to create a Mental Health information page on the Force's Delivering Our Mission Performance Hub	Staffordshire Police, Health, Health Commissioners	No individual will present at a Custody site unless under 'exceptional circumstances. Reduction in inappropriate use of Police Custody sites. Lessons learned used to improve service delivery. The Force will be able to view the data – self service. The page will still be managed by the Mental Health Lead and SDU
Every area should have a local protocol in place, agreed by NHS commissioners, the police force, the ambulance service, and social services. This should describe the	Section 136 Policy to be reviewed and implemented.	Author - Health Parties involved – Staffordshire Police, Health	Details regarding approach should be clear and a point of reference for all involved.

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approach to be taken when a police officer uses powers under the Mental Health Act.		Commissioners, WMAS	
Individuals in mental health crisis are taken to a health based place of safety rather than a police station. The Mental Health Act Code of Practice states that "a police station should be used as a place of safety only on an exceptional basis".	Needs to be an agenda item on the Operational Section 136 Groups. Training for Officers.	Staffordshire Police, Health, Health Commissioners	No individual will present at a Custody site unless under 'exceptional circumstances. Reduction in inappropriate use of Police Custody sites. Lessons learned used to improve
Particular reference is made to the needs of children and young people. Unless there are specific arrangements in place with Children and Adolescent Mental Health Services, a local place of safety should be used, and the fact of any such unit being attached to an adult ward should not preclude its use for this purpose, Protocols should help to ensure that police custody is never used as a place of safety for this group, except in very exceptional circumstances where a police officer makes the decision that the immediate safety of a child or young person requires it. Even in cases where police stations are used, the use of cells should be avoided, and alternatives considered wherever possible.	To work with Health partners in relation to identifying optional places of safety for CYP's for when Section 136 suites are not available.	Staffordshire Police & Health	service delivery. To ensure that custody for CYP's detained under Section 136 becomes a never event unless in exceptional circumstances.
NHS staff, including ambulance staff, should take responsibility for the person as soon as possible, thereby allowing the officer to leave, so long as the situation is agreed to be safe for the patient and	Better training of NHS staff to deal with these situations.	Author - Health Parties involved – Staffordshire Police, Health Commissioners, WMAS	Officers redeployed to duties in the quickest time possible. Clear handover process.

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healthcare staff. There should not be an expectation that the police will remain until the assessment is completed.			_
Partner organisations are clear about respective roles and responsibilities in order that responses to people in crisis are risk based, personalised, proportionate and safe, and that a guiding principle is to choose the least restrictive option, for example not choosing to detain someone when there is a viable alternative option.	Training Community links with Services SPA Access Teams Triage Teams MASH	Multi Agency Training overseen by Governance structures	To ensure people with mental health issues are referred to specialists.
Arrangements are in place for escalation to more senior staff in case of disagreement.	Section 136 Policy Identified Leadership within Staffordshire Police Governance Structures.	Staffordshire Police, Health, WMAS Staffordshire Police Custody, Mental Health and Vulnerability Steering Group Strategic Partnership Groups Health & Wellbeing Boards	Issues are resolved quickly and fairly. Lesson learned are used to promote best practice. Relationships with Partners are maintained.
Objective	Action	Led by	Outcomes
When deciding upon any course of action, all professional staff should act in accordance with the Mental Health Act's principle of least restriction and to ensure that the services impose the least restriction on the person's liberty. This includes avoiding the stigmatising appearance that a mental health crisis is a crime, for example, police forces should consider using unmarked cars to travel to	New Recruit Training Targeted Training to specific units including Custody, Contact Services, CADRE, Frontline Response. Training by Health service within Criminal Justice.	Staffordshire Police	Police Officers and Police Staff will act in accordance with the Mental Health Act principle of least restriction. Unmarked vehicles will be used for the purpose of carrying out Section 135's

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a property to enforce a warrant under section 135 of the Act.	All planned Section 135's will undertake a risk assessment and where possible an unmarked car will be used.		
Objective	Action	Led by	Outcomes
Information on patients should, through appropriate sharing protocols, follow them through the system and make sure that people known to services get the treatment they need quickly, and where applicable, the services are aware of their crisis plan and any advanced statements – no matter at what point they re-enter the mental health system.	Police Officers and Police Staff to agree information sharing protocols. Access to information should be readily available to Officers in order to help decision making through Triage Teams, SPA's, CFT. A Regional Information Sharing Agreement relating to the Management of Mentally Disordered Persons in the Community is currently being developed and should adequately cover data protection considerations involved in sharing information. However, this will need to be communicated to all partners ensuring that those involved in sharing are fully aware and conversant with need to	Staffordshire Police/Health	Police Officers and Police Staff will have access to information which will allow decision making and crisis plans will be followed.
Within the requirements of the data protection legislation, a common sense and joint working approach should guide individual professional judgements. If the same person presents to police,	share and processes agreed. This to be delivered through training which will include a section on data protection, particularly around information sharing.	Staffordshire Police - Information Assurance	Information is currently exchanged but this would speed up the information exchange process.

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repeatedly, all agencies should have an interest in seeking to understand why this is happening, and how to support that person appropriately to secure the best outcome. This may include identifying whether the individual is already in treatment and/or is known to services, their GP or other community-based mental health services.	At the moment there are two systems CHIPS and RIO and also Police Data from various systems. To be considered under the new Transformational Project through the IT workstream	Staffordshire Police (Mental Health Lead/Service Development Unit/Transformational Project/IT)	
	Frequent flyers groups sit both north and south, police representation to be confirmed.	Staffordshire Police - Justice Services	To ensure that clinicians have as much information as is available to help them undertake the assessment and refer to specialist services where appropriate
Objective	Action	Led by	Outcomes
When a decision is made by a police officer to use their power under section 136, it is essential that the person in crisis is screened by a healthcare professional as soon as possible. In the majority of cases it will be the ambulance service that will screen the person to exclude medical causes or complicating factors and advise on the local healthcare setting to which the person should be taken.	Agree Conveyancing Policy.	Staffordshire Police/WMAS	To determine what treatment is required or where referral to appropriate specialist services is necessary.
When dealing with a person who is intoxicated, the paramount consideration should be to ensure their safety and the safety of others. No presumption should	CPN's in custody to access this, crisis beds available through community triage and crisis team.	Staffordshire Police - Justice Services	To determine what treatment is required or where referral to appropriate specialist services is necessary.

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be made in regard to the cause of apparent intoxication until the person is in a safe environment for an adequate clinical assessment to be completed. Intoxication should not be used as a basis for exclusion from places of safety, except in locally defined and agreed circumstances, where there may be too high a risk to the safety of the individual or staff.	Reviews to be undertaken for any such occurrences.		
A previous history of violence should not in itself lead to exclusion. Only in exceptional circumstances, in accordance with locally agreed risk management protocols, should a police custody suite be used to manage seriously disturbed and aggressive behaviour.	Need for refresh and understanding of decision making model by NHS staff. Locally agreed risk management protocols to be devised. Section 136 policy to be agreed. Escalation process to be used where necessary.	Staffordshire Police and Health	Police custody will only be used in agreed exceptional circumstances. Previous violence history will not be an immediate block to places of safety.
Objective	Action	Led by	Outcomes
Commissioners will need to make sure that the transfer arrangements put in place by mental health trusts and acute trusts provide appropriate timely transport for these patients. For example, police vehicles should not be used to transfer patients between units within a	Awareness of responsibilities within hospital settings.	Health Commissioners	Police vehicles will not be used to transfer patients between units within a hospital.

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hospital. Caged vehicles should not be routinely used.			
Objective	Action	Led by	Outcomes
Where a police officer or an Approved Mental Health Professional (AMHP) requests NHS transport for a person in mental health crisis under their section 135 and 136 powers for conveyance to a health based place of safety or an Emergency Department, the vehicle should arrive within the agreed response time.	To be monitored using Contact services.	Staffordshire Police/WMAS	Vehicles arrive within agreed timescales and individuals are transported in an appropriate vehicle.
Police vehicles should not be used unless in exceptional circumstances, such as in cases of extreme urgency, or where there is a risk of violence. As mentioned above, caged vehicles should not be used.	All cases where Police vehicles are used will be recorded and justified.	Staffordshire Police/WMAS	Vehicles arrive within agreed timescales and individuals are transported in an appropriate vehicle.
Objective	Action	Led by	Outcomes
The dignity of any person in mental health crisis should be respected and taken into to account.	Service User feedback. Supervision	Staffordshire Police - Justice Services	To ensure that all staff demonstrate appropriate behaviour to deal with people with respect and dignity.
Objective	Action	Led by	Outcomes
<ul> <li>The quality of crisis care is monitored and reviewed locally and taking account of the following: <ul> <li>The accessibility and responsiveness of services to support people through crisis and prevent admission to hospital</li> <li>The number of people who are admitted to hospital far away from their home area because of</li> </ul> </li> </ul>		Staffordshire Police - Justice Services Staffordshire Police and Partners	To ensure a responsive service.

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admission wards <ul> <li>Whether the powers of the Mental Health Act have been properly used by the range of professionals involved in its operation, including AMHPs and the police</li> <li>Service providers are monitoring their crisis response services</li> </ul> The monitoring and review of services is reported regularly to relevant bodies with responsibility for commissioning and governance		Staffordshire Police and Health	To ensure the review of services is regularly undertaken by those with responsibility.
		Staffordshire Police - Justice Services Partners Staffordshire Police - Justice Services	To ensure performance is at an acceptable level.
Objective	Action	Led by	Outcomes
The relevant organisations to make sure staff are properly trained in the restraint and that staffing levels are adequate.	OPST department to ensure through national forums that developments are noted and implemented within training procedures.	Staffordshire Police - Learning & Development Unit	To ensure that Officers are trained in the use of restraint and risk management regarding individuals experiencing Mental III Health.
There should be a clear local protocol about the circumstances when, very exceptionally, police may be called to manage patient behaviour within a health or care setting. In these cases, mental health professionals continue to be responsible for the health and safety of the person. Health staff should be alert to the risk of any respiratory or cardiac	Police Intervention Protocol to be implemented.	Staffordshire Police - OPST Staffordshire Police and Health	Clear protocols regarding Police Intervention within Healthcare settings.

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distress and continue to monitor the patient's physical and psychological well- being. Objective	Action	Led by	Outcomes
Each service should explain how they seek and respond to the views of children and young people, and how they are supported if they wish to make a complaint. It can be beneficial for children and young people who have experienced mental health services to take part in shaping services to meet their needs.	Voice of a child agenda launching soon in staffs. All units to receive questionnaire on how this is occurring. Best practice to be rolled u through all areas where relevant.	Staffordshire Police - Justice Services	Views of Children and young people will be used to help shape future service delivery.
Objective	Action	Led by	Outcomes
Individuals with co-existing mental health and substance misuse problems have their needs met through an integrated and co-ordinated approach across the range of health, social care and criminal justice agencies.		Staffordshire Police - Justice Services	To ensure smooth referral to specialist services.
Joined-up support is particularly important in criminal justice settings and it is critical that the development of liaison and diversion schemes is closely tied in with existing custody based interventions, such as those for drug misusing offenders to maximise their impact on this client group.	Vulnerability/Partnership Hubs	Staffordshire Police - Justice Services Staffordshire Police - Justice Services	To ensure follow on care from specialist services.

This action plan will be reviewed every quarter commencing 1<sup>st</sup> April 2015 by Justice Services.

Reviews will be presented to the Custody, Mental Health and Vulnerability Steering Group and will then be made available to all units throughout the Force.

Such reviews can be shared where relevant with External partners to inform progress.

Information can be used to report progress nationally where requested in order to evidence commitment towards Crisis Care Concordat declaration.

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